

General Assembly

Substitute Bill No. 7400

January Session, 2007

_____HB07400FIN___041807____

AN ACT CONCERNING MOTION PICTURE TAX CREDITS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 12-217jj of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (Effective July 1, 2007, and
- 3 applicable to income years commencing on or after January 1, 2007):
- 4 (a) As used in this section:
- 5 (1) "Commissioner" means the Commissioner of Revenue Services.
- 6 (2) "Commission" means the Connecticut Commission on Culture 7 and Tourism.
- 8 (3) (A) "Qualified production" means [the process of producing any
- 9 type of entertainment content [which shall include] <u>created in whole</u>
- or in part within the state, including motion pictures; documentaries;
- 11 long-form, specials, mini-series, series, videos and music videos and
- 12 interstitials television programming; interactive television; interactive
- 13 games; videogames; commercials; infomercials; any format of digital
- 14 media created [primarily] for distribution or exhibition to the general
- public; and any trailer, pilot, video teaser or demo created primarily to
- 16 stimulate the sale, marketing, promotion or exploitation of future
- 17 investment in either a product or a qualified production via any means
- and media in any digital media format, film or videotape, provided

- 19 such program meets all the underlying criteria of a qualified 20 production.
- 21 (B) "Qualified production" shall not include [(A)] any ongoing 22 program created primarily as news, weather or financial market 23 reports, a production featuring current events, sporting events, an 24 awards show or other gala event, a production whose sole purpose is 25 fundraising, a long-form production that primarily markets a product 26 or service, a production used for corporate training or in-house 27 corporate advertising or other similar productions, or [(B)] any 28 production [containing any material or performance that is obscene, as 29 defined in section 53a-193] for which records are required to be 30 maintained under 18 USC 2257 with respect to sexually explicit 31 content.
- 32 (4) "Eligible production company" means a corporation, partnership, 33 limited liability company, or other business entity engaged in the 34 business of producing qualified productions on a one-time or ongoing 35 basis, and qualified by the Secretary of the State to engage in business 36 in the state.
- 37 (5) "Production expenses or costs" means all expenditures clearly 38 and demonstrably incurred [in the state] in the development, 39 preproduction, production or postproduction costs of a qualified 40 production, including:
 - [(A) Expenditures for optioning or purchase of any intellectual property including, but not limited to, books, scripts, music or trademarks relating to the development or purchase of a script, screenplay or format, provided (i) the intellectual property was produced primarily in the state, (ii) seventy-five per cent of the qualified production based on such intellectual property is produced in the state, and (iii) the production expenses or costs for such optioning or purchase are less than thirty-five per cent of the production expenses or costs incurred in the state. Such expenses or costs shall include all expenditures generally associated with the

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optioning or purchase of intellectual property, including option money, agent fees and attorney fees relating to the transaction, but shall not include any and all deferrals, deferments, royalties, profit participation or recourse or nonrecourse loans which the eligible production company may negotiate in order to obtain the rights to the intellectual property;]

[(B)] (A) Expenditures incurred [in the state] in the form of either compensation or purchases including production work, production equipment, production software, postproduction work, postproduction equipment, postproduction software, set design, set construction, props, lighting, wardrobe, makeup, makeup accessories, special effects, visual effects, audio effects, film processing, music, sound mixing, editing, location fees, soundstages and any and all other costs or services directly incurred [in the state] in connection with a state-certified qualified production;

[(C)] (B) Expenditures for distribution, including preproduction, production or postproduction costs relating to the creation of trailers, marketing videos, commercials, point-of-purchase videos and any and all content created on film or digital media, including the duplication of films, videos, CDs, DVDs and any and all digital files now in existence and those yet to be created for mass consumer consumption; the purchase, by a company in the state, of any and all equipment relating to the duplication or mass market distribution of any content created or produced in the state by any digital media format which is now in use and those formats yet to be created for mass consumer consumption; and

[(D)] (C) "Production expenses or costs" does not include the following: (i) [Talent fees for extras, principal day players and atmosphere, as defined by the Screen Actors Guild, to the extent the individual performer costs exceed the rates of the Screen Actors Guild for double scale wages under the current collective bargaining agreements] Compensation in excess of ten million dollars paid to any individual or entity representing an individual, for services provided

in the production of a qualified production; (ii) media buys, promotional events or gifts or public relations associated with the promotion or marketing of any qualified production; (iii) deferred, leveraged or profit participation costs relating to any and all personnel associated with any and all aspects of the production, including, but not limited to, producer fees, director fees, talent fees and writer fees; (iv) costs relating to the transfer of the production tax credits; and (v) any amounts paid to persons or businesses as a result of their participation in profits from the exploitation of the qualified production.

- (6) "State-certified qualified production" means a qualified production produced by an eligible production company that (A) is in compliance with regulations adopted pursuant to subsection (e) of this section, (B) is authorized to conduct business in this state, and (C) has been approved by the commission as qualifying for a production tax credit under this section.
- (b) (1) The Connecticut Commission on Culture and Tourism shall administer a system of tax credit vouchers within the resources, requirements and purposes of this section for eligible production companies producing a state-certified qualified production in the state. For income years commencing on or after January 1, [2006] 2007, any eligible production company incurring production expenses or costs in excess of fifty thousand dollars shall be eligible for a credit against the tax imposed under this chapter equal to thirty per cent of such production expenses or costs, provided (A) fifty per cent of such expenses or costs shall be counted toward such credit when incurred outside the state and used within the state, and one hundred per cent of such expenses or costs shall be counted toward such credit when incurred within the state and used within the state, and (B) on and after January 1, 2012, no expenses or costs incurred outside the state and used within the state shall be eligible for a credit, and one hundred per cent of such expenses or costs shall be counted toward such credit when incurred within the state and used within the state.

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- 117 (2) Any credit allowed pursuant to this subsection may be sold, 118 assigned or otherwise transferred, in whole or in part, to one or more 119 taxpayers, [provided such taxpayers may claim such credit only for an 120 income year in which the eligible production company would have 121 been eligible to claim such credit] and such taxpayers may sell, assign 122 or otherwise transfer, in whole or in part, such credit.
 - (3) Any such credit allowed under this subsection shall be claimed against the tax imposed under this chapter for the income year in which [final certification for the state-certified qualified production is made by the commission pursuant to this section,] the production expenses or costs were incurred and for which a tax credit voucher was issued pursuant to subsection (c) of this section and may be carried forward for the three immediately succeeding income years. Any production tax credit allowed under this subsection shall be nonrefundable.
 - (c) (1) An eligible production company shall apply to the commission for [an eligibility certificate] <u>a tax credit voucher</u> not later than ninety days after the first production expenses or costs are incurred in the production of a qualified production, and shall provide with such application such information as the commission may require to determine such company's eligibility to claim a credit under this section.
 - (2) Not earlier than three months after the application in subdivision (1) of this subsection, an eligible production company may apply to the commission for a production tax credit voucher, and shall provide with such application such information as the commission may require pertaining to the amount of such company's production expenses or costs to date. If the commission determines that such company is eligible to be issued a production tax credit voucher, the commission shall enter on the voucher the amount of production expenses or costs that has been established to the satisfaction of the commission, and the amount of such company's credit under this section. The commission shall provide a copy of such voucher to the commissioner, upon

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[(2)] (3) Not later than ninety days after the last production expenses or costs are incurred in the production of a qualified production, an eligible production company shall apply to the commission for a production tax credit [certificate] <u>voucher</u>, and shall provide with such application such information as the commission may require pertaining to the amount of [the] <u>such</u> company's production expenses or costs. If the commission determines that [the] <u>such</u> company is eligible to be issued a production tax credit [certificate] <u>voucher</u>, the commission shall enter on the [certificate] <u>voucher</u> the amount of production expenses or costs that has been established to the satisfaction of the commission, <u>minus</u> the amount of any credit issued <u>pursuant</u> to <u>subdivision</u> (2) of this <u>subsection</u>, and the amount of [the] <u>such</u> company's credit under this section. The commission shall provide a copy of such [certificate] <u>voucher</u> to the commissioner, upon request.

(d) If an eligible production company sells, assigns or otherwise transfers a credit under this section to another taxpayer, the transferor and transferee shall jointly submit written notification of such transfer to the commission not later than thirty days after such transfer. If such transferee sells, assigns or otherwise transfers a credit under this section to a subsequent transferee, such transferee and such subsequent transferee shall jointly submit written notification of such transfer to the commission not later than thirty days after such transfer. The notification after each transfer shall include the credit [certificate] voucher number, the date of transfer, the amount of such credit transferred, the tax credit balance before and after the transfer, the tax identification numbers for both the transferor and the transferee, and any other information required by the commission. Failure to comply with this subsection will result in a disallowance of the tax credit until there is full compliance on [both] the part of the transferor and the transferee, and for a second transfer on the part of the transferee and the subsequent transferee. The commission shall

- provide a copy of the notification of assignment to the commissioner upon request.
- (e) Any eligible production company that wilfully submits information to the commission that it knows to be fraudulent or false shall, in addition to any other penalties provided by law, be liable for a penalty equal to the amount of such company's credit entered on the production tax credit certificate issued under this section.
- [(e)] (f) The commission, in consultation with the commissioner, shall adopt regulations, in accordance with the provisions of chapter 54, as may be necessary for the administration of this section.
- 193 Sec. 2. (NEW) (*Effective January 1, 2008, and applicable to income years* 2008) (a) As used in this section:
- 195 (1) "Commissioner" means the Commissioner of Revenue Services.
- 196 (2) "Commission" means the Connecticut Commission on Culture 197 and Tourism.
- 198 (3) "Infrastructure project" means a capital project to provide basic 199 buildings, facilities or installations needed for the functioning of the 200 digital media and motion picture industry in this state.
 - (4) "State-certified project" means an infrastructure project undertaken in this state by an entity that (A) is in compliance with regulations adopted pursuant to subsection (e) of this section, (B) is authorized to conduct business in this state, (C) is not in default on a loan made by the state or a loan guaranteed by the state, nor has ever declared bankruptcy under which an obligation of the entity to pay or repay public funds was discharged as a part of such bankruptcy, and (D) has been approved by the commission as qualifying for an infrastructure tax credit under this section.
- 210 (b) (1) There shall be allowed a state-certified project credit against 211 the tax imposed under chapter 208 of the general statutes to any

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- 212 taxpayer that invests in a state-certified project. Such credit may be in 213 the following amounts: (A) For state-certified projects costing greater 214 than fifteen thousand dollars and less than one hundred fifty thousand 215 dollars, each taxpayer may be allowed a tax credit of ten per cent of the 216 investment made by such taxpayer; (B) for state-certified projects 217 costing one hundred fifty thousand dollars or more, but less than one 218 million dollars, each taxpayer may be allowed a tax credit of fifteen per 219 cent of the investment made by such taxpayer; and (C) for state-220 certified projects costing one million dollars or more, each taxpayer 221 may be allowed a tax credit of twenty per cent of the investment made 222 by such taxpayer.
 - (2) Any credit allowed pursuant to this section may be sold, assigned or otherwise transferred, in whole or in part, to one or more taxpayers, and such taxpayers may sell, assign or otherwise transfer, in whole or in part, such credit. Any taxpayer holding such credit may claim such credit only for the income year in which a state-certified project tax credit voucher is issued by the commission pursuant to subsection (c) of this section.
 - (3) Any such credit allowed pursuant to this section shall be claimed against the tax imposed under chapter 208 of the general statutes for the income year in which such tax credit voucher is issued by the commission pursuant to subsection (c) of this section. If the amount of the credit allowable under this section exceeds the sum of any taxes due from a taxpayer, any such excess amount of the credit allowable under this section may be taken in any of the three immediately succeeding income years.
 - (4) Any tax credit earned under this section shall be nonrefundable.
 - (c) (1) An entity undertaking an infrastructure project shall apply to the commission for an eligibility certificate not later than ninety days after the first expenses or costs are incurred, and shall provide with such application such information as the commission may require to determine such infrastructure project's eligibility as a state-certified

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- (2) Each application for an eligibility certificate shall include: (A) A detailed description of the infrastructure project; (B) a preliminary budget; (C) estimated completion date; and (D) such other information as the commission may require. The commission may require an independent audit of all project costs and expenditures prior to certification. If the commission determines that such project is eligible to be a state-certified project, the commission shall indicate the amount of costs or expenditures that has been established to the satisfaction of the commission, and issue to such entity a tax credit certification letter for investors indicating the amount of tax credits available under this section. The commission shall provide a copy of such letter to the commissioner, upon request.
- (3) Prior to the issuance of a state-certified project tax credit voucher to a taxpayer based upon the tax credit certification letter issued pursuant to subdivision (2) of this subdivision, the entity undertaking such infrastructure project shall provide the commission with a description of the progress on such project and an estimated completion date. The commission may require an independent audit of all project costs and expenditures prior to issuance of such tax credit voucher to a taxpayer. No such tax credit voucher may be issued prior to such time as such state-certified project is shown to be not less than sixty per cent complete.
- (d) If a taxpayer sells, assigns or otherwise transfers a credit under this section to another taxpayer, the transferor and transferee shall jointly submit written notification of such transfer to the commission not later than thirty days after such transfer. The notification shall include the credit certificate number, the date of transfer, the amount of such credit transferred, the tax credit balance before and after the transfer, the tax identification numbers for both the transferor and the transferee and any other information required by the commission. Failure to comply with this subsection will result in a disallowance of the tax credit until there is full compliance on both the part of the

- transferor and the transferee. The commission shall provide a copy of the notification of assignment to the commissioner upon request.
- (e) The commission, in consultation with the commissioner, shall adopt regulations, in accordance with the provisions of chapter 54 of the general statutes, as may be necessary for the administration of this section.
- Sec. 3. Section 32-39 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2007*):

The purposes of the corporation shall be to stimulate and encourage the research and development of new technologies, [and] businesses and products, to encourage the creation and transfer of new technologies, to assist existing businesses in adopting current and innovative technological processes, to stimulate and provide services to industry that will advance the adoption and utilization of technology, to achieve improvements in the quality of products and services, to stimulate and encourage the development and operation of new and existing science parks and incubator facilities, and to promote science, engineering, mathematics and other disciplines that are essential to the development and application of technology within Connecticut by the infusion of financial aid for research, invention and innovation in situations in which such financial aid would not otherwise be reasonably available from commercial or other sources, and for these purposes the corporation shall have the following powers:

- (1) To have perpetual succession as a body corporate and to adopt bylaws, policies and procedures for the regulation of its affairs and conduct of its businesses as provided in section 32-36;
- (2) To enter into venture agreements with persons, upon such terms and on such conditions as are consistent with the purposes of this chapter, for the advancement of financial aid to such persons for the research, development and application of specific technologies,

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- products, procedures, services and techniques, to be developed and produced in this state, and to condition such agreements upon contractual assurances that the benefits of increasing or maintaining employment and tax revenues shall remain in this state and shall accrue to it;
- 313 (3) To solicit, receive and accept aid, grants or contributions from 314 any source of money, property or labor or other things of value, to be 315 held, used and applied to carry out the purposes of this chapter, 316 subject to the conditions upon which such grants and contributions 317 may be made, including but not limited to, gifts or grants from any 318 department or agency of the United States or the state;
 - (4) To invest in, acquire, lease, purchase, own, manage, hold and dispose of real property and lease, convey or deal in or enter into agreements with respect to such property on any terms necessary or incidental to the carrying out of these purposes; provided, however, that all such acquisitions of real property for the corporation's own use with amounts appropriated by the state to the corporation or with the proceeds of bonds supported by the full faith and credit of the state shall be subject to the approval of the Secretary of the Office of Policy and Management and the provisions of section 4b-23;
 - (5) To borrow money or to guarantee a return to the investors in or lenders to any capital initiative, to the extent permitted under this chapter;
- 331 (6) To hold patents, copyrights, trademarks, marketing rights, 332 licenses, or any other evidences of protection or exclusivity as to any 333 products as defined herein, issued under the laws of the United States 334 or any state or any nation;
 - (7) To employ such assistants, agents and other employees as may be necessary or desirable, which employees shall be exempt from the classified service and shall not be employees, as defined in subsection (b) of section 5-270; establish all necessary or appropriate personnel

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- practices and policies, including those relating to hiring, promotion, compensation, retirement and collective bargaining, which need not be in accordance with chapter 68, and the corporation shall not be an employer as defined in subsection (a) of section 5-270; and engage consultants, attorneys and appraisers as may be necessary or desirable to carry out its purposes in accordance with this chapter;
- 345 (8) To make and enter into all contracts and agreements necessary or 346 incidental to the performance of its duties and the execution of its 347 powers under this chapter;
- 348 (9) To sue and be sued, plead and be impleaded, adopt a seal and 349 alter the same at pleasure;
- 350 (10) With the approval of the State Treasurer, to invest any funds 351 not needed for immediate use or disbursement, including any funds 352 held in reserve, in obligations issued or guaranteed by the United 353 States of America or the state of Connecticut and in other obligations 354 which are legal investments for retirement funds in this state;
- 355 (11) To procure insurance against any loss in connection with its 356 property and other assets in such amounts and from such insurers as it 357 deems desirable;
- 358 (12) To the extent permitted under its contract with other persons, to 359 consent to any termination, modification, forgiveness or other change 360 of any term of any contractual right, payment, royalty, contract or 361 agreement of any kind to which the corporation is a party;
- 362 (13) To do anything necessary and convenient to render the bonds 363 to be issued under section 32-41 more marketable;
- 364 (14) To acquire, lease, purchase, own, manage, hold and dispose of 365 personal property, and lease, convey or deal in or enter into 366 agreements with respect to such property on any terms necessary or 367 incidental to the carrying out of these purposes;

- 368 (15) In connection with any application for assistance under this 369 chapter, or commitments therefor, to make and collect such fees as the 370 corporation shall determine to be reasonable;
- 371 (16) To enter into venture agreements with persons, upon such 372 terms and conditions as are consistent with the purposes of this 373 chapter to provide financial aid to such persons for the marketing of 374 new and innovative services based on the use of a specific technology, 375 product, device, technique, service or process;
- 376 (17) To enter into limited partnerships or other contractual 377 arrangements with private and public sector entities as the corporation 378 deems necessary to provide financial aid which shall be used to make 379 investments of seed venture capital in companies based in or 380 relocating to the state in a manner which shall foster additional capital investment, the establishment of new businesses, the creation of new 382 jobs and additional commercially-oriented research and development 383 activity. The repayment of such financial aid shall be structured in 384 such manner as the corporation deems will best encourage private 385 participation in such limited partnerships or other 386 arrangements. The board of directors, executive director, officers and 387 staff of the corporation may serve as members of any advisory or other 388 board which may be established to carry out the purposes of this 389 subdivision;
 - (18) To account for and audit funds of the corporation and funds of any recipients of financial aid from the corporation;
 - (19) To advise the Governor, the General Assembly, Commissioner of Economic and Community Development and the Commissioner of Higher Education on matters relating to science, engineering and technology which may have an impact on state policies, programs, employers and residents, and on job creation and retention;
 - (20) To promote technology-based development in the state;

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- 399 (21) To encourage and promote the establishment of and, within 400 available resources, to provide financial aid to advanced technology 401 centers;
- 402 (22) To maintain an inventory of data and information concerning 403 state and federal programs which are related to the purposes of this 404 chapter and to serve as a clearinghouse and referral service for such 405 data and information;
- 406 (23) To conduct and encourage research and studies relating to technological development;
- 408 (24) To provide technical or other assistance and, within available 409 resources, to provide financial aid to the Connecticut Academy of 410 Science and Engineering, Incorporated, in order to further the 411 purposes of this chapter;
- 412 (25) To recommend a science and technology agenda for the state 413 that will promote the formation of public and private partnerships for 414 the purpose of stimulating research, new business formation and 415 growth and job creation;
- 416 (26) To encourage and provide technical assistance and, within 417 available resources, to provide financial aid to existing manufacturers 418 and other businesses in the process of adopting innovative technology 419 and new state-of-the-art processes and techniques;
- 420 (27) To recommend state goals for technological development and 421 to establish policies and strategies for developing and assisting 422 technology-based companies and for attracting such companies to the 423 state;
- 424 (28) To promote and encourage and, within available resources, to 425 provide financial aid for the establishment, maintenance and operation 426 of incubator facilities;
- 427 (29) To promote and encourage the coordination of public and

- private resources and activities within the state in order to assist technology-based entrepreneurs and business enterprises;
- 430 (30) To provide services to industry that will stimulate and advance 431 the adoption and utilization of technology and achieve improvements 432 in the quality of products and services;
- 433 (31) To promote science, engineering, mathematics and other 434 disciplines that are essential to the development and application of 435 technology;
- 436 (32) To coordinate its efforts with existing business outreach centers, 437 as described in section 32-9qq;
- 438 (33) To do all acts and things necessary and convenient to carry out 439 the purposes of this chapter;
 - (34) To accept from the department: (A) Financial assistance, (B) revenues or the right to receive revenues with respect to any program under the supervision of the department, and (C) loan assets or equity interests in connection with any program under the supervision of the department; to make advances to and reimburse the department for any expenses incurred or to be incurred by it in the delivery of such assistance, revenues, rights, assets, or interests; to enter into agreements for the delivery of services by the corporation, in consultation with the department, the Connecticut Housing Finance Authority and the Connecticut Development Authority, to third parties which agreements may include provisions for payment by the department to the corporation for the delivery of such services; and to enter into agreements with the department or with the Connecticut Development Authority or Connecticut Housing Finance Authority for the sharing of assistants, agents and other consultants, professionals and employees, and facilities and other real and personal property used in the conduct of the corporation's affairs;
- 457 (35) To transfer to the department: (A) Financial assistance, (B) revenues or the right to receive revenues with respect to any program

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- 459 under the supervision of the corporation, and (C) loan assets or equity 460 interests in connection with any program under the supervision of the 461 corporation, provided the transfer of such financial assistance, 462 revenues, rights, assets or interests is determined by the corporation to 463 be practicable, within the constraints and not inconsistent with the 464 fiduciary obligations of the corporation imposed upon or established 465 upon the corporation by any provision of the general statutes, the 466 corporation's bond resolutions or any other agreement or contract of 467 the corporation and to have no adverse effect on the tax-exempt status 468 of any bonds of the state;
 - (36) With respect to any capital initiative, to create, with one or more persons, one or more affiliates and to provide, directly or indirectly, for the contribution of capital to any such affiliate, each such affiliate being expressly authorized to exercise on such affiliate's own behalf all powers which the corporation may exercise under this section, in addition to such other powers provided to it by law;
 - (37) To provide financial aid to enable biotechnology and other technology companies to lease, acquire, construct, maintain, repair, replace or otherwise obtain and maintain production, testing, research, development, manufacturing, laboratory and related and other facilities, improvements and equipment;
- 480 (38) To provide financial aid to persons developing smart buildings, 481 as defined in section 32-23d, incubator facilities or other information 482 technology intensive office and laboratory space;
- 483 (39) To provide financial aid to persons developing or constructing 484 the basic buildings, facilities or installations needed for the functioning 485 of the media and motion picture industry in this state.
- Sec. 4. (NEW) (*Effective July 1, 2007*) (a) The Office of Workforce Competitiveness, in consultation with the Labor Commissioner, the Commissioners of Education and Economic and Community Development, and the Connecticut Commission on Culture and

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Tourism, shall establish a film, media and entertainment workforce pilot program. The pilot program shall be established in collaboration with an arts magnet school. Such program shall develop a model for training a workforce for the media, film and entertainment industry.

(b) Not later than February 15, 2008, and annually thereafter, the Office of Workforce Competitiveness shall report to the joint standing committees of the General Assembly having cognizance of matters relating to higher education and employment advancement and finance, revenue and bonding, regarding the collaborative measures taken pursuant to this section, and the status of the pilot program.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2007, and applicable to income years commencing on or after January 1, 2007	12-217jj
Sec. 2	January 1, 2008, and applicable to income years commencing on or after January 1, 2008	New section
Sec. 3	July 1, 2007	32-39
Sec. 4	July 1, 2007	New section

FIN Joint Favorable Subst.

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